# FINAL BILL REPORT ESSB 5974

#### C 182 L 22

Synopsis as Enacted

**Brief Description:** Addressing transportation resources.

**Sponsors:** Senate Committee on Transportation (originally sponsored by Senators Liias, Saldaña, Carlyle, Cleveland, Das, Dhingra, Hunt, Kuderer, Lovelett, Lovick, Mullet, Nguyen, Nobles, Salomon, Trudeau, Wellman and Wilson, C.).

#### **Senate Committee on Transportation**

**Background:** Climate Commitment Act. In 2021, the Legislature passed E2SSB 5126 (Climate Commitment Act) which directed the Department of Ecology (Ecology) to implement a cap and invest program to reduce greenhouse gas (GHG) emissions consistent with the statewide statutory emissions limits. Starting on January 1, 2023, the cap and invest program will cover industrial facilities, certain fuel suppliers, in-state electricity generators, electricity importers, and natural gas distributors with annual GHG emissions above 25,000 metric tons of carbon dioxide equivalent (CO2e).

Covered entities must either reduce their emissions, or obtain allowances to cover any remaining emissions. The total number of allowances will decrease over time to meet statutory limits. Some utilities and industries will be issued free allowances; other allowances will be auctioned. The cap and invest program must track, verify, and enforce compliance through the use of compliance instruments. A compliance instrument is an allowance or offset credit issued by Ecology or a trading program that has linked with Washington's cap and invest program. One compliance instrument is equal to one metric ton of CO2e.

Except for directly distributed, no-cost allowances allocated to certain entities, allowances under the cap and invest program must be distributed through auctions. Ecology must hold a maximum of four auctions each year, plus any necessary reserve auctions. An auction may include allowances from the annual allowance budget of the current year and allowances from the annual allowances of prior years that remain to be distributed.

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This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.

Upon completion and verification of auction results, the auction proceeds must be transferred to the state treasurer for specific deposits first to the Carbon Emissions Reduction Account (CERA) and the remaining auction proceeds to the Climate Investment Account and Air Quality and Health Disparities Improvement Account. The deposits to the CERA are as follows:

- \$127,341,000 for FY 2023;
- \$356,697,000 for FY 2024;
- \$366,558,000 for FY 2025; and
- \$359,117,000 each year for fiscal years 2026 through 2037.

The deposits into the CERA must not exceed \$5.2 billion over the first 16 years. For FY 2038 and each year thereafter, 50 percent of the proceeds must be deposited to the CERA and 50 percent to the Climate Investment Account and Air Quality and Health Disparities Improvement Account.

Expenditures from the CERA may only be used for transportation carbon emissions reducing purposes, including investments in alternatives and reductions to single occupancy passenger vehicle use through alternative fuel infrastructure and incentives, and emission reduction programs for freight, ferries, and port activities. Expenditure may not be used for 18th amendment highway purposes, other than as specified in the account.

When allocating funds or administering grants funded by the Climate Commitment Act, agencies are required to conduct an environmental justice assessment and establish a minimum of not less than 35 percent, and a goal of 40 percent, of total investments to provide direct and meaningful benefits to vulnerable populations within overburdened communities.

Under the Climate Commitment Act, certain entities are identified as emissions-intensive and trade-exposed (EITE) industries. EITE facilities receive no cost allowance that decline over time depending on the compliance obligation time period. During the 2022 regular legislative session, Ecology must submit agency request legislation developed in consultation with EITEs, covered entities, environmental advocates, and overburdened communities that outlines a compliance pathway specific to EITEs for achieving their proportionate share of the state's emission reduction limits through 2050.

If, by April 1, 2023, the Legislature has not considered and enacted Ecology's request legislation, no expenditures may be made from the CERA, the Climate Investment Account, or the Air Quality and Health Disparities Improvement Account.

<u>Aircraft Fuel Tax.</u> The current aircraft fuel tax is \$0.11 per gallon. Fuel exempted from this tax includes exported fuel and fuel used for commercial use, research, testing, training, and emergency medical air transport.

Plate Fee. The current fee for original and replacement license plates for most vehicles is

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\$10. The current fee for original and replacement motorcycle license plates is \$4.

<u>Dealer Temporary Permits.</u> The current fee for a dealer temporary permit is \$15. The permit allows for the operation of a vehicle for which an application for registration has been made and is used until the receipt of permanent license plates.

Stolen Vehicle Check Fee. Vehicles previously registered in another state and registering in the state for the first time, must have a stolen vehicle check, whereby the vehicle is checked against national and state databases for any titling or other issues. The stolen vehicle check fee is \$15.

<u>License Service Fee and License Plate Technology Fee.</u> In addition to other licensing and registration fees, a \$0.50 license service fee and a \$0.25 for license plate technology fee is charged as part of most passenger cars and other vehicle registration transactions. These two fees do not apply to most registrations for light duty truck and larger trucks registered based on weight.

<u>Enhanced Driver Licenses and Indenticards.</u> An enhanced driver license (EDL) or enhanced identicard (EID) may be issued to a Washington resident who is also a United States citizen if they have confirmed their identity and citizenship. A person applying for an EDL must be at least 18 years old and any age for an enhanced ID card.

The fee for a six year EDL or EID is \$24 and the fee for an eight year EDL or EID is \$32. This fee is in addition to any other fees due for a driver license or identification card.

<u>Auto Dealer Documentary Service Fee.</u> Current law allows auto dealers to charge an optional fee up to \$150 for the administrative costs associated with titling, registration, tax collection, and other services. To collect this fee, the auto dealers must take a variety of actions including, disclosing to the buyer that the fee is negotiable.

<u>Driver Abstract Fee.</u> The driver abstract is a summary of an individual's driving record that is often used by employers or prospective employers, data brokers, volunteer organizations, insurance carriers, alcohol and drug assessment or treatment agencies, or other entities. The current fee for a driver abstract is \$13.

<u>Driver License Photo Only Fee.</u> Individuals who wish to receive a replacement license or identicard to correct information on a driver license or identicard, such as obtaining an updated photograph or updating an address with a new card, may do so by paying a \$10 fee.

<u>Public Works Assistance Account.</u> The Public Works Assistance Account (PWAA) was established to encourage local government self-reliance in meeting public works needs and to assist in financing critical infrastructure projects. Moneys in the PWAA must be used to make loans and give financial guarantees and may also be appropriated to provide state match for federal dollars. Loan repayments and revenues from three tax sources have

historically been deposited into the PWAA.

General Fund Backfill for Tax Exemptions and Credits. Currently, transportation accounts provide statutory transfers to backfill the state general fund for revenue loss from the following tax credit or exemption provisions:

- tax credits for employers implementing commute trip reduction incentives and support for their employees;
- alternative fuel vehicle retail sales and use tax exemptions under provisions of E2SHB 2042—green transportation—enacted in 2019 (tax exemptions for similar purposes dates back to 2009, with statutory transfers from transportation accounts included since 2015);
- alternative fuel commercial vehicle and infrastructure tax credits under provisions of E2SHB 2042—green transportation—last modified in 2019, enacted in 2015.
- electric vehicle battery and hydrogen fuel cell, infrastructure, and zero-emission bus retail sales and use tax exemptions under provisions of E2SHB 2042—green transportation—last modified in 2019, enacted in 2009; and
- fuel cell electric vehicle retail sales and use tax exemptions program under provisions of 2SSB 5000—hydrogen fuel cell vehicles—enacted in 2021.

<u>Transportation Benefit Districts Sales Tax.</u> A transportation benefit district (TBD) is an independent taxing district and quasi-municipal corporation. A TBD may be created to acquire, construct, improve, provide, and fund transportation improvement projects within a district. The legislative authority of a city or county may create a TBD, and other jurisdictions may be incorporated via interlocal agreements.

TBDs have the authority to raise revenue in a variety of ways, including a local sales and use tax of up to 0.2 percent subject to voter approval. A TBD may only impose a sales and use tax for ten years unless the proceeds are dedicated to the repayment of indebtedness. A sales and use tax may also be extended for an additional ten years with voter approval.

Border Area Fuel Tax. Cities and towns within ten miles of an international border crossing, and TBDs that have an international border crossing within their boundaries, are eligible to impose a border area fuel tax. This tax may be up to \$0.01 per gallon on the retail sale of motor vehicle and special fuel, and may be imposed only after it is approved by a majority vote of the registered voters of the jurisdiction.

<u>Hazardous Substance Tax Distribution.</u> The hazardous substance tax is imposed on the first possession of hazardous substances in the state. The tax is generally imposed on a perbarrel basis and applies to petroleum products, certain pesticides, and certain chemicals.

Until the biennium after the enactment of an additive transportation funding act, \$50 million per biennium is transferred from hazardous substance tax collections to the Motor Vehicle Fund for stormwater activities. An additive transportation funding act means an act in which the combined total of new revenues deposited into the Motor Vehicle Fund and the

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Multimodal Transportation Account exceed \$2 billion per biennium.

<u>Clean Fuels Program.</u> In 2021, E3SHB 1091—reducing the carbon intensity of transportation fuel—directed Ecology to adopt a rule establishing a Clean Fuels Program (CFP) limiting the GHG emissions attributable to each unit of transportation fuel—carbon intensity—to 20 percent below 2017 levels by 2038. The rule must reduce the overall, aggregate carbon intensity of transportation fuels used in Washington. The rule may only require aggregate carbon intensity reductions, and may not require a reduction in carbon intensity to be achieved by any individual type of transportation fuel. The rule must establish a start date for the program of no later than January 1, 2023.

A subsection of section 3 of E3SHB 1091 specified that the CFP may not begin assigning compliance obligations or allowing the generation of credits until the Legislature enacts an increase in the state motor vehicle and special fuel tax of at least \$0.05 per gallon. This subsection was vetoed by the Governor.

405/SR 167 Corridor Toll Lane Performance. The Washington State Transportation Commission (Commission) is the state's tolling authority with responsibility for setting toll rates, including the schedule of toll rates for the I-405/SR 167 corridor. The current minimum toll rate is \$0.75 and the maximum toll rate is \$10.00. The Department of Transportation (WSDOT) establishes performance standards for travel time, speed, and reliability for the corridor and its tolling system automatically adjusts the toll rate within the schedule established by the Commission, using dynamic tolling, to maintain the goal that average vehicle speeds in the toll lanes remain above 45 miles per hour at least 90 percent of the time during peak hours.

<u>Automated Traffic Safety Cameras.</u> Automated traffic safety cameras may be used to detect various traffic violations, specifically stoplight, railroad crossing, school speed zone violations, or speed violations in certain cities. Revenue generated from the cameras is treated like a parking infraction and remains with the local government.

In 2020, the Legislature authorized a pilot program through 2023 regarding the use of automated traffic safety cameras to detect certain stopping and restricted lane violations within cities with a population of greater than 500,000—currently the city of Seattle. Revenue generated under the pilot must be deposited in the state Cooper Jones Active Transportation Safety Account to be used for bicycle, pedestrian, and non-motorist safety improvement projects administered by the Washington Traffic Safety Commission. The other 50 percent of revenue generated must be used by the city only for improvements to transportation that support equitable access and mobility for persons with disabilities.

<u>Electric Vehicle Grants and Programs.</u> Various agencies of state government play a role in administering electric vehicle (EV) related grants and programs, including the Department of Commerce (Commerce) and WSDOT.

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The Federal Infrastructure Investment and Jobs Act (Act) enacted in 2021, invests in the nation's infrastructure, including EVs. The Act authorizes new spending to build out a national network of EV charging infrastructure along the national highway system. The Act also expands eligibility under the existing Surface Transportation Block Program to include the installation of EV charging infrastructure.

<u>Complete Streets Grant Program.</u> The Transportation Improvement Board (TIB) administers the Complete Streets grant program. One of the eligibility requirements for the grant is that a local government must have an adopted complete streets ordinance. TIB selects grant recipients each biennium based on a nomination process of local governments implementing project plans and designing streets to accommodate all users, including pedestrians, access to transit, cyclists, and motorists of all ages and abilities.

<u>Rail/Amtrak Fares.</u> Fares for Amtrak Cascades are governed at a national level through the Amtrak ticketing and fare structure. Oregon Department of Transportation (ODOT) is a cosponsor of Amtrak Cascades service. Current youth discounts include:

- infant age 0-2—free;
- children age 2-12—50 percent off with a full-fare paying adult;
- children with disability—as above plus an additional 10 percent discount;
- students ages 17-24 years old—15 percent discount;
- age 13 to 18 years old—25 percent discount with 14 day advance purchase when available; and
- the Schools on Trains program for school or community groups of 20 or more offers students in grades K-12—and their designated chaperones—a group trip price of \$17 per person—round-trip or one-way—anywhere between Bellingham and Portland, or between Portland and Eugene.

<u>Ferry Fares.</u> The Commission is responsible for adopting fares and pricing policies for the Washington State Ferries. The Commission adopts fare and pricing on September 1st of each year for the ensuing year.

<u>Transportation Future Funding Account.</u> The Transportation Future Funding Account was established to receive the savings and efficiencies attributable to practical design and use the savings for new Connecting Washington projects. Beginning in July 1, 2024, the account will be used for preservation investments.

<u>Regional Mobility Grants.</u> WSDOT administers a Regional Mobility Grant program. Grants from this program are awarded on a competitive basis to local governments, including transit agencies, for projects that reduce delay for people and goods and improve connectivity between counties and regional population centers.

<u>Regional Transit Authority.</u> A regional transit authority (RTA) is authorized to use its tax revenues to plan, construct, and operate high-capacity transportation, such as express bus service and light rail. There is currently one RTA—Sound Transit—which operates

light rail, commuter rail, and express bus service in Puget Sound.

<u>Green Transportation Capital Grant Program.</u> Subject to amounts appropriated for this specific purpose through the 2023-25 biennium, WSDOT's Public Transportation Division operates a green transportation capital grant program to aid transit authorities in funding cost-effective capital projects such as:

- the electrification of fleets for both battery and fuel cell EVs;
- modification or replacement of capital facilities to facilitate both fleet electrification and hydrogen refueling;
- necessary upgrades to electrical transmission and distribution systems; and
- construction of charging and fueling stations.

**Summary:** Climate Commitment Act. The provision is removed that would have required the Legislature to consider and enact Ecology's request legislation dealing with the compliance pathway for EITEs by April 1, 2023, in order for expenditures to continue from the Carbon Emissions Reduction Account (CERA), the Climate Investment Account, or the Air Quality and Health Disparities Improvement Account.

The Carbon Emissions Reduction Account appropriations in the omnibus transportation appropriations act are limited to the following categories of spending:

- active transportation;
- transit programs and projects;
- alternative fuel and electrification;
- ferries; and
- rail.

The Climate Active Transportation Account (CATA) is created and the account, beginning July 1, 2023, will receive 24 percent of the revenues accruing each year to the CERA. The account is allowed to retain its own interest. The allowable uses from the CATA are limited to:

- Safe Routes to Schools;
- School-Based Bike programs;
- Bicycle and Pedestrian Grants;
- The Complete Streets grant program;
- The Connecting Communities grant program; and
- Pedestrian and bicycle, or other active transportation projects identified in an omnibus transportation appropriations act.

The Climate Transit Programs Account (CTPA) is created in the state treasury and the account, beginning July 1, 2023, will receive 56 percent of the revenues accruing each year to the CERA. The account is allowed to retain its own interest. The allowable uses from CTPA are limited to:

- Transit Support grants;
- Tribal Transit Mobility grants;

- Transit Coordination grants;
- Special Needs Transit grants;
- Bus and Bus Facility grant program;
- Green transit grants;
- Transportation Demand Management grants; and
- transit projects identified in an omnibus transportation appropriations act.

The expenditures from the CATA and CTPA are made subject to the same environmental justice assessment and investment for vulnerable populations within overburdened communities requirements as other Climate Commitment Act funding.

<u>Aircraft Fuel Tax.</u> Beginning July 1, 2022, the aircraft fuel tax is increased from \$0.11 per gallon to \$0.18 per gallon. The revenue will be deposited in the Aeronautics Account.

<u>Plate Fee.</u> Beginning July 1, 2022, the original plate fee is increased from \$10 to \$50 and the replacement plate fee is increased from \$10 to \$30. Beginning July 1, 2022, the original motorcycle plate fee is increased from \$4 to \$20 and the motorcycle replacement plate fee is increased \$4 to \$12. The plate fee increases will be deposited in the Move Ahead WA Account.

Stolen Vehicle Check Fee. Beginning July 1, 2022, the stolen vehicle check fee is increased from \$15 to \$50. On July 1, 2026, the stolen vehicle check fee is increased from \$50 to \$75. The revenue from the fee increase will be deposited in the Move Ahead WA Account.

<u>Dealer Temporary Permits.</u> Beginning July 1, 2022, the dealer temporary permit is increased from \$15 to \$40. The revenue from the fee increase will be deposited in the Move Ahead WA Account.

<u>Enhanced Driver Licenses and Indenticards.</u> Beginning October 1, 2022, the enhanced driver license or enhanced ID card fee is increased from \$24 to \$42 for a six year license and from \$32 to \$56 for an eight year license. The revenue from the fee increase will be deposited in the Move Ahead WA Flexible Account.

<u>Driver Abstract Fee.</u> The driver abstract fee is increased from \$13 to \$15 on October 1, 2022, and then increased again to \$17 on July 1, 2029. The revenue from the fee increase will be deposited in the Move Ahead WA Flexible Account.

<u>License Service Fee and License Plate Technology Fee.</u> Beginning July 1, 2022, light, medium and heavy duty trucks are subject to the \$0.50 license service fee and the \$0.25 license plate technology fee. The additional license service fee revenue and the additional license plate technology fee revenue will be deposited in the Move Ahead WA Account.

<u>Driver License Photo and Update Only Fee.</u> Beginning October 1, 2022, the fee for individuals wishing to correct information on a driver license or identicard, such as

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obtaining an updated photograph, is increased from \$10 to \$20. The revenue from the fee increase will be deposited in the Move Ahead WA Flexible Account.

<u>Auto Dealer Documentary Service Fee.</u> Beginning July 1, 2022, the maximum authorized level for the optional auto dealer document service fee is increased from \$150 to \$200.

Sales and Use Tax Equivalent on Construction to Transportation. For fiscal years 2026 through fiscal year 2038, the state treasurer must make annual transfers of \$31 million from the general fund to the Move Ahead WA Flexible Account. This represents an estimate of the state sales and use tax generated off of the construction projects in the Move Ahead WA transportation package over sixteen years.

<u>Public Works Assistance Account Transfers.</u> For fiscal years 2024 through fiscal year 2038, the state treasurer must make annual transfers of \$57 million from the Public Works Assistance Account to the Move Ahead WA Account.

<u>State General Fund Transfers.</u> For fiscal years 2024 through fiscal year 2038, the state treasurer must make annual transfers of \$57 million from the general fund to the Move Ahead WA Flexible Account.

General Fund Backfill for Tax Exemptions and Credits. Beginning July 1, 2022, the transfer from transportation accounts to backfill the state general fund for revenue loss from the following tax credit or exemption provisions is eliminated. The actual provisions around these tax credit and exemptions remain unchanged, but the source supporting them changes from transportation accounts to the state general fund. These are:

- tax credits for large employers implementing commute trip reduction incentives and support for their employees;
- alternative fuel vehicle retail sales and use tax exemptions under provisions of E2SHB 2042—green transportation—enacted in 2019;
- alternative fuel commercial vehicle and infrastructure tax credits under provisions of E2SHB 2042—green transportation—enacted in 2019;
- electric vehicle battery and hydrogen fuel cell, infrastructure, and zero-emission bus retail sales and use tax exemptions under provisions of E2SHB 2042—green transportation—enacted in 2019; and
- fuel cell electric vehicle retail sales and use tax exemptions program under provisions of 2SSB 5000—hydrogen fuel cell vehicles—enacted in 2021.

<u>Hazardous Substance Tax Distribution.</u> The passage of the Move Ahead WA or any other additive transportation act enacted before July 1, 2023, is exempt from the provision requiring termination of the \$50 million per biennium transfer from hazardous substance tax collections to the Motor Vehicle Fund for stormwater activities.

<u>Transportation Benefit Districts Sales Tax.</u> The TBD sales tax authority is increased to 0.3 percent, most of which is subject to voter approval. However, within the 0.3 percent

authority, TBDs that include all the territory within the boundaries of the establishing jurisdictions may councilmanically impose a sales and use tax of up to 0.1 percent. Voters within a TBD may renew multiple extensions of a sales tax, with each renewal extending the tax for an additional period not exceeding 10 years.

Border Area Fuel Tax. The authority for cities and towns within ten miles of an international border crossing, and TBDs that have an international border crossing within their boundaries, to impose a border area fuel tax is increased from \$0.01 to \$0.02, subject to voter approval. After calendar year 2022, the maximum \$0.02 authority may be increased by inflation.

<u>Clean Fuels Program.</u> Section 3 of E3SHB 1091—reducing the carbon intensity of transportation fuel, which was one of the main sections providing authority for Ecology to implement the CFP, is repealed. A new section is added in statute that is identical to section 3, except for the vetoed subsection which specified that the CFP could not begin assigning compliance obligations or allowing the generation of credits until the Legislature enacted an increase in the state motor vehicle and special fuel tax of at least five cents per gallon. Other sections of E3SHB 1091 are amended to update references to the new section.

WSDOT, in coordination with Ecology, must immediately begin work on identifying the amount of credit revenues likely to be generated from the state transportation investments funded in an omnibus transportation appropriations act, including the Move Ahead WA transportation package. It is the intent of the Legislature that these credits will be maximized to allow further investment in efforts to reduce greenhouse gas emissions and decarbonize the transportation sector including, but not limited to, additional funding in future years, for ferry electrification beyond four new hybrid electric vessels, active transportation, and transit programs and projects.

Beginning November 1, 2022, and annually thereafter, WSDOT must present a detailed projection of the credit revenues and a preferred reinvestment strategy for the revenues for the following 10-year time period to the Joint Transportation Committee.

Move Ahead WA Account. The Move Ahead WA Account is created in the motor vehicle fund. The account is appropriated and can be used only for projects or improvements identified as Move Ahead WA projects or improvements in a transportation appropriations act, including any principal and interest on bonds authorized for the projects or improvements. The account is allowed to retain its own interest.

Move Ahead WA Flexible Account. The Move Ahead WA Flexible Account is created in the state treasury. The account is appropriated and can be used only for transportation projects, programs, or activities identified as Move Ahead WA projects, programs, or activities in a transportation appropriations act. The account is allowed to retain its own interest.

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<u>I-405/SR 167 Corridor Toll Lane Performance.</u> The Legislature finds that toll lane performance on the I-405/SR 167 corridors has not met the goal that average vehicle speeds in the express toll lanes remain above 45 miles per hour at least 90 percent of the time during peak hours. Therefore, the Legislature intends that the Washington State Transportation Commission reevaluate options, pursuant to its toll setting authority, at least every two years to improve performance on the Interstate 405 and state route number 167 corridors.

<u>Electric Vehicle Goal</u> A target is established that all passenger and light duty vehicles of model year 2030 or later be electric vehicles, and requires the Interagency Electric Vehicle Coordinating Council to complete a scoping plan for achieving the 2030 target.

Automated Traffic Safety Cameras. The use of automated traffic safety cameras is expanded to allow cameras to detect speed violations in school walk areas, public park speed zones, and hospital speed zones. Additionally, cities may use the cameras to detect speed violations, specifically set at one camera per 10,000 in population. Revenues generated from the expanded use of the cameras to detect speed violations must go 50 percent to the state Cooper Jones Active Transportation Safety Account and then 50 percent for any local purpose. The Seattle automated traffic safety camera pilot program is extended by two years to 2025.

<u>Interagency Electric Vehicle Coordinating Council.</u> The Interagency Electric Vehicle Coordinating Council is created, to be jointly led by WSDOT and the Department of Commerce. The Council must:

- develop a statewide electrification strategy to ensure readiness for all new vehicle sales:
- identify all electric vehicle infrastructure grant related funding;
- coordinate electric vehicle grant funding criteria across agency grant programs;
- develop a robust public and private outreach plan;
- create an industry electric vehicle advisory committee; and
- ensure grants, program, and activities benefit vulnerable and overburdened communities.

<u>Bus and Bus Facilities Grants.</u> WSDOT must create a competitive bus and bus facility grant program to provide grants for replacement, rehabilitation, construction, or modification of transit rolling stock and facilities. Transit rolling stock is defined to include, but not limited to, buses, ferries, and vans. No grantee of the program may receive more than 35 percent of the total amount and fuel type may not be a factor. WSDOT must create an advisory committee to establish grant criteria.

<u>Connecting Communities.</u> The Connecting Communities grant program is created at WSDOT to reconnect communities that have been bisected by transportation facilities. Grant funds are eligible to be used for active transportation connections to transit facilities, commercial centers or other community identified assets, as well as improvement planning

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and development for active transportation facilities.

<u>Incorporate Complete Street Concepts into Highway Projects.</u> All state transportation projects starting design on or after July 1, 2022 that are \$500,000 or more must incorporate principles of complete streets design. WSDOT must identify locations on state rights of way that have inadequate bicycle and pedestrian facilities, consult with local jurisdictions to confirm existing and planned active transportation connections for integration of the state route to the local network, and modify speed limits appropriate to roadway design and local context.

School Based Bike Safety Program. The School Based Bike Safety Grant program is created at WSDOT. The grant consists of two programs targeted to middle through high school students to increase access to cycling and provide a basis of safety education. The program for elementary and middle school must partner with school districts to provide inschool bike and pedestrian safety education, with eligibility of school grades 3-6. Participating youth will have the opportunity to receive a bike, lock, helmet, and lights free of charge with program participation. The junior high and high school program, for youths aged between 14-18 years of age, will deploy a bicycling and road safety education curriculum with the goal of increasing diversity and representation in the cycling community.

<u>Rail/Amtrak Fares.</u> WSDOT is directed to negotiate with ODOT with the intent to jointly submit a fare revision to Amtrak to eliminate fares for Amtrak Cascades passengers 18 years of age and younger.

<u>Ferry Fares.</u> The Washington State Transportation Commission is directed to adopt a fare-free policy for the Washington State Ferries for all passengers 18 years of age and younger. The policy must be enacted by October 1, 2022 and would apply to both walk-on riders and passengers in vehicles.

Transit Support Grants. A Transit Support Grant program is established within WSDOT to provide operating and capital support to transit agencies statewide that offer fare-free for all passengers 18 years of age and younger. To be eligible for awards in the 2023-25 biennium, transit agencies must adopt fare-free for passengers 18 years of age and younger by October 1, 2022. The grant program will be prorated on the most recently published version of WSDOT's "Summary of Public Transportation," no transit agency may receive more than 35 percent of the distribution, and fuel type cannot be a factor for grant selection. To be eligible for the grant, public transportation agencies must maintain or increase their local sales tax authority on or after January 1, 2022.

<u>Ferries Plan.</u> The Legislature intends to fully fund the vessel and terminal electrification program in accordance with the Washington State Ferries 2040 Long Range Plan. The Legislature finds that to attain the 2040 target fleet size of 26 vessels, a biennial replacement schedule is necessary to ensure the level of ferry service and reliability

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expected by the public. By June 30, 2025, the Legislature will secure funding options, including but not limited to a vessel surcharge, to devote the resources necessary to fulfill the vessel and terminal needs outlined in the 2040 Long Range Plan.

Stormwater. The Legislature intends that \$500 million provided as part of the 16-year Move Ahead WA plan must enhance stormwater runoff treatment from existing roads and infrastructure with an emphasis on green infrastructure retrofits. Projects must be prioritized based on benefits to salmon recovery and ecosystem health, reducing toxic pollution, addressing health disparities, and cost-effectiveness. WSDOT must submit progress reports on its efforts to reduce the toxicity of stormwater runoff from existing infrastructure, recommendations for addressing barriers to innovative solutions, and anticipated demand for funding each biennium.

<u>Railroad Crossing Grant Program.</u> A railroad crossing grant program is established within the WSDOT Local Programs. WSDOT will develop a prioritization process to make awards to cities and counties with projects that eliminate at grade highway-rail crossings. Awards must be made for matching funds to federal grants.

Reducing Rural Roadway Departures Program. If an appropriation is provided for this purpose, WSDOT is directed to establish a Reducing Rural Roadway Departures Program to provide funding for safety improvements to prevent lane departures in areas where the departure is likely to cause serious injuries or death. By December 31st of each year, WSDOT is required to submit a list of the locations receiving funding from the program with a description of the safety improvements to the legislative transportation committees and the Washington Traffic Safety Commission. The allowable uses of the Highway Safety Fund are expanded to include using the fund for the Reducing Rural Roadway Departures Program.

Regional Mobility Grant Program Eligibility. The ability to compete for awards through the Regional Mobility Grant program is expanded to include a regional transit authority (Sound Transit). To be eligible to receive Regional Mobility Grant Program funds, Sound Transit must have adopted, at a minimum, a zero-fare policy that allows passengers 18 years of age and younger to ride free of charge on all modes by October 1, 2022.

<u>Green Transportation Capital Grant Program.</u> The Green Transportation Capital Grant Program is made permanent.

<u>Transportation Future Funding Account.</u> The account is renamed the JUDY Transportation Future Funding Account.

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## **Votes on Final Passage:**

Senate 29 20

House 54 43 (House amended)

(Senate refused to concur/asked House for conference)

### **Conference Committee**

House 54 44 Senate 29 20

Effective: July 1, 2022

March 25, 2022 (Sections 313, 408 through 414, and 421)

October 1, 2022 (Sections 205, 206, 209 and 210)

January 1, 2023 (Sections 207 and 208)

July 1, 2024 (Section 404) June 30, 2025 (Section 424)

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